

**PROGRAMMATIC AGREEMENT AMONG
ARMY NATIONAL MILITARY CEMETERIES AND
THE VIRGINIA STATE HISTORIC PRESERVATION OFFICER
REGARDING
ENTRY CORRIDOR AREA IMPROVEMENTS
ARLINGTON NATIONAL CEMETERY, ARLINGTON COUNTY, VIRGINIA**

WHEREAS, Army National Military Cemeteries (hereafter ANMC), is proposing to make security improvements, increase burial capacity, improve transportation and pedestrian circulation and wayfinding, and improve both the Welcome Center and overall visitor experience for the Arlington National Cemetery (hereafter ANC) Entry Corridor Area (Attachment A, Figures 1-4) (hereafter Project; Department of Historic Resources [DHR] Review No. 2024-4142); and

WHEREAS, the “Entry Corridor Area” is located in the northeast section of the cemetery and serves as the primary visitor and ceremonial entrance to ANC; it includes significant facilities such as the Welcome Center, Privately Owned Vehicle (POV) and Bus Parking Garage, Administration Building, Military Women’s Memorial, and various support areas; covering approximately 45 acres, this area is pivotal for managing the high volume of visitors and ceremonial activities; the proposed improvements would address various operational challenges and enhance the experience for visitors, funeral attendees, and staff; and

WHEREAS, ANMC has determined that the proposed Project is an "undertaking" as defined in 36 C.F.R. § 800.16(y); and

WHEREAS, ANMC has consulted with the Virginia State Historic Preservation Officer, (hereafter SHPO) to define the area of potential effects (hereafter APE) for the Projects in accordance with 36 C.F.R. § 800.16(d) and identified the Project's APE as areas of ground disturbance, including areas of grading, cutting, and/or filling; areas where existing building and infrastructure removal will take place; as well as the viewshed of all of the proposed construction associated with the Project (mapped in Attachment A, Figure 5); and

WHEREAS, ANMC, in consultation with the SHPO and the other Consulting Parties, has conducted efforts to identify historic properties located within the APE for the Project as defined in 36 C.F.R. § 800.16(1), and a complete list of those historic properties can be found in Attachment B; and

WHEREAS, ANMC, in consultation with the SHPO, the ACHP, and the other Consulting Parties, has determined that the APE includes the Arlington National Cemetery Historic District (DHR Identification No. 000-0042) as well as those resources listed in Attachment B which are all listed in or eligible for the National Register of Historic Places (hereinafter the "NRHP")) and

WHEREAS, ANMC, in accordance with 36 C.F.R. § 800.2(c)(2), has invited the following federally recognized Indian tribes, for which ANC may have religious and cultural significance, to participate in consultation on this Project: Catawba Indian Nation (aka Catawba Indian Tribe of South Carolina), Chickahominy Indian Tribe - Eastern Division, Delaware Nation, Oklahoma, Monacan Indian Nation, Nansemond Indian Nation, Pamunkey Indian Tribe, Rappahannock Tribe, and Upper Mattaponi Tribe; and

WHEREAS, the **X has** indicated that they want to participate in consultation on this Project and development of this PA and other tribes invited have either declined or not responded; and

WHEREAS, ANMC, in accordance with 36 C.F.R. § 800.2(c)(5) has identified and invited several other

organizations and interested parties to participate in consultation on this Project and a full list of invited parties may be found in Attachment C; and

WHEREAS, ANMC, in consultation with the SHPO and the other Consulting Parties, has sought to avoid/minimize potential adverse effects to historic properties by modifying the Project concept design based on comments received from the SHPO and the other Consulting Parties (a formal virtual Consulting Parties meeting was held on 1 May 2025); and

WHEREAS, ANMC and the SHPO have determined that the feasibility study and concept design do not provide sufficient detail for ANC to make a formal effect on historic properties determination; and

WHEREAS, this is a complex multi-year undertaking, and the different parts of the Entry Corridor Improvements project may be incrementally funded or move through the final design stages at different times, ANMC and the SHPO have decided to execute a Programmatic Agreement (PA) in accordance with 36 C.F.R. § 800.14(b) in order to appropriately capture how the SHPO and Consulting Parties will provide input and participate in design reviews as the project moves forward; and

WHEREAS, ANMC has notified the Advisory Council on Historic Preservation (hereafter ACHP) of its intent to prepare a PA in accordance with 36 C.F.R. § 800.14(b), and the ACHP has chosen not to participate in the consultation and development of the PA in a letter dated 20 August 2025; and

WHEREAS, the following Consulting Parties have elected to sign this PA as Concurring Parties: X, X, and X; and

WHEREAS, ANMC notified the public that a PA was being developed for the proposed Project and invited their participation in the development of the PA on X MONTH 2025; and

NOW, THEREFORE, ANMC, INSERT SIGNATORIES, and the SHPO agree that the Project shall be implemented in accordance with the following stipulations in order to take into account the effect of the Project on historic properties.

STIPULATIONS

ANMC shall ensure that the following stipulations are implemented:

I. Consultation on Design

- a. In developing designs for the different portions of the Entry Corridor Improvement program, ANMC shall consult with the SHPO, and the other Consulting Parties on elements that could potentially impact historic properties within the APE. The SHPO and Consulting Parties will be given the opportunity to provide advisory feedback at established design development milestones, specifically 35%, 65%, and 95%, or other milestones as determined appropriate by ANMC and SHPO. ANMC will provide written responses to any questions or concerns received by the SHPO and Consulting Parties during the design review process and will hold comment resolution meetings if determined appropriate by ANMC and the SHPO. Points of Contact for all design review submissions can be found in Attachment D.
- b. ANMC, in consultation with the SHPO, and the other Consulting Parties, shall prioritize the preservation of and/or the best treatments for the following elements, in designing the modifications of the Entry Corridor site:
 - i. Oak Trees and Hedgerows lining Memorial Avenue: Particular care will be given to preserve the holly hedges and white oak trees that bound either side of Memorial Avenue. Removal of these would only take place where it has been determined necessary to provide better pedestrian and vehicle circulation, safety, and aesthetic improvements along Memorial Avenue. Where possible, new oak trees and hollies will be installed to restore the Arlington Memorial Bridge Commission's 1930s landscape design for the Avenue. The allée of White Oaks and American Holly Hedges has suffered damage and loss over the years, particularly when the current Welcome Center was constructed in 1986-1988. Replacement of lost vegetation will be a beneficial impact on this planned historic landscape.
 - ii. Durex Roadway: Particular care will be taken to preserve the Durex cobblestone pavers that create the centerline of Memorial Avenue roadway, stretching from the Arlington Hemicycle to the Boundary Channel Bridge. This centerline is an intact element of the original Arlington Memorial Bridge Commission's 1930s landscape design. The pavers were placed by 1935 according to the NPS Cultural Landscapes Inventory from 2016. Removal or alteration of the Durex cobblestones would only be necessary to reduce possible risks to pedestrian/visitor traffic and allow for further Architectural Barriers Act (ABA) accessibility requirements.
 - iii. Memorial Avenue Viewshed and Lines-of-Sight: ANMC will prioritize avoiding any obstructions to the sight lines down Memorial Avenue. For example, the proposed new columbaria north of Memorial Avenue and the new Welcome Center will both be designed with height restrictions to preserve character-defining lines-of-sight on Memorial Avenue.

- iv. **Monuments and Memorials:** Work will be conducted in a manner that is sympathetic to the monuments and memorials located along the entry corridor. Particular care will be taken to avoid impacting the access to and visibility of the monuments, or their integrity. These monuments contribute to the original concept of the entry corridor as an “Avenue of Heroes.” The niches where each memorial sits can be seen in the original 1960 planting plan for Memorial Avenue. Removing or relocating the monuments and memorials would result in loss of integrity and should only take place if determined necessary to provide improvements to safety, vehicle or pedestrian traffic, or aesthetics along Memorial Avenue.
- v. **Arlington Hemicycle:** Work will be conducted in a manner that preserves the Hemicycle’s character defining features and sight lines. Included in William Kendall’s 1928 presentation, the Hemicycle at the western terminus to the Avenue is a character defining feature of the historic sight lines and landscape in the APE. It includes the hemicycle itself as well as the cobblestone drive, fountain plaza, the wrought iron gates, and the pylons to the North and South. The hemicycle, called “The Court of Honor” and “The Great Entrance” in early documents, contributes to the original concept of the entry corridor as “The Avenue of Heroes” with the addition of the Military Women’s Memorial (est. 1997), which resides within the hemicycle itself. The hemicycle is an important composite feature of Memorial Avenue that contributes to the “neoclassical urban design of the National Capital as it evolved during the first third of the 20th century.” (Berry Mackintosh, National Register Nomination 1980).
- vi. **Character and Associations:** The project will be designed for compatibility with the following characteristics, associations, and land uses that contribute to ANC’s eligibility for inclusion on the National Register:
 - 1. Maintain association with the commemoration of the nation’s military.
 - 2. Maintain primary use of the property as a cemetery.
 - 3. Maintain existing and continue the tradition of design characteristics associated with the picturesque/rural cemetery movements, the establishment of national cemeteries, and the influence of the McMillan Plan, the Commission of Fine Arts, and the City Beautiful Movement. The cemetery’s commemorative buildings, structures, and objects will continue to reflect the evolution of commemoration practices in the United States.

II. Effect Determination Process

- a. ANMC will seek through consultation to avoid or minimize potential adverse effects to historic properties.
- b. If during the design review process ANMC should determine that a portion of the project will result in an adverse effect and the SHPO concurs, then ANMC shall:
 - i. Notify the SHPO, ACHP, and Consulting Parties of the adverse effect determination, including an explanation of how the effect cannot be avoided or minimized. The notification package will also be posted on the ANC website, <https://www.arlingtoncemetery.mil/About/Public-Notices>, for thirty (30) days for

public review and comment. The information posted may be redacted, as appropriate for publication, in accordance with 36 C.F.R. § 800.11(c). (The ACHP will be notified through their e106 submission process.)

- ii. Upon receipt of the notification package, Consulting Parties have thirty (30) calendar days to provide a written response to ANMC accepting the invitation to participate in the consultation to specifically resolve the adverse effect. No response within thirty (30) calendar days shall be understood to mean that the Consulting Parties are not interested, and they will not receive any additional information concerning resolution of the adverse effect.
- iii. ANMC shall organize a Consulting Parties meeting, to include the SHPO after notifying the above to discuss alternatives to avoid, minimize, or mitigate the adverse effects. Additional meetings shall be scheduled as needed.
- iv. Once appropriate mitigation measures are identified through consultation, then the measures agreed to by ANMC, the SHPO, and any other party that may have a responsibility outlined in the letter agreement can be specified in a mitigation modification form as found in Attachment E and signed by ANMC, the SHPO, and any other party that may have a responsibility outlined in the letter agreement.
- v. If through consultation with the SHPO and Consulting Parties the adverse effects are mitigated, but ANMC or the SHPO requires more thorough documentation than a mitigation form, then the measures agreed to by ANMC, the SHPO, and any other party that may have a responsibility shall be specified in a Memorandum of Agreement in accordance with 36 C.F.R. §800.6(c) and filed with the ACHP upon execution.

III. Post Review Discoveries

ANMC shall ensure that the provisions in this Stipulation shall be included as a stipulation of all Project operations and contracts involving ground disturbance. Basic procedures and contact information shall be provided to project managers and supervisory contractors for on-site reference.

- a. If previously unidentified, or unanticipated effects, to historic properties are discovered during excavation, construction, or utility installation, the supervisor shall immediately halt the excavation in the immediate area of the finding and notify the ANMC Chief Engineer and Cultural Resources Manager (CRM) of the discovery and implement interim measures (e.g., surveillance, concealment) to protect the discovery from looting and vandalism. Discarded headstones and other items resulting from the routine operation of ANC which may be found shall not be regarded as "historic properties" for the purposes of this Agreement.
- b. Immediately upon receipt of the notification required in Stipulation III. a., above, the CRM shall:
 - i. Inspect the work site to determine the extent of the discovery and ensure that the project manager and contractor supervisors know that construction activities with the potential to affect the historic property in question must be halted as a legal and contractual requirement.

- ii. Clearly mark the area of discovery and establish a fifty (50)-foot buffer between the discovery and ground disturbing activities.
 - iii. Implement additional measures, e.g., surveillance or concealment as appropriate, to protect the discovery from looting and vandalism.
 - iv. Have a professional archaeologist inspect the construction site to determine the extent of the discovery and provide recommendations regarding its NRHP eligibility and treatment; and
 - v. Within forty-eight (48) hours of the discovery ANMC shall notify the SHPO and other Consulting Parties, as appropriate, of the discovery and describe the measures that shall be implemented within five (5) working days.
- c. Upon receipt of the information required above, ANMC shall provide the SHPO and other Consulting Parties with its assessment of the NRHP eligibility of the discovery and the measures proposed to resolve adverse effects. In making its evaluation, ANMC in consultation with the SHPO may assume the discovery to be NRHP eligible for the purposes of Section 106. The SHPO and other Consulting Parties shall respond to the ANMC assessment within forty-eight (48) hours of receipt
 - d. ANMC shall take into account the SHPO's, and other Consulting Parties' recommendations on eligibility and treatment of the discovery and carry out any appropriate required actions. ANMC shall provide the SHPO and other Consulting Parties with a report on the actions within two weeks of implementation.
 - e. Construction activities may resume in the area of the discovery once the Chief Engineer has determined that implementation of the actions undertaken to address the discovery pursuant to this Stipulation are complete.
 - f. Any disputes over the evaluation or treatment of previously unidentified historic properties shall be resolved in accordance with Stipulation VIII ("Dispute Resolution") of this Agreement.

IV. Unidentified Human Remains Dating Prior to the Establishment of Arlington National Cemetery

- a. ANMC shall make all reasonable efforts to avoid disturbing non-ANC gravesites. ANMC shall treat these in a manner consistent with the ACHP "Policy Statement On Burial Sites, Human Remains and Funerary Objects" (March 1, 2023; <https://www.achp.gov/sites/default/files/policies/2023-07/PolicyStatementonBurialSitesHumanRemainsandFuneraryObjects30June2023.pdf>) or ACHP policy in effect at the time remains and funerary artifacts are handled.
- b. If the remains are determined to be of Native American origin, ANMC shall comply with the provisions of the Native American Graves Protection and Repatriation Act (hereafter NAGPRA) (25 U.S.C. Sec 3001 et seq.).

- c. If the unidentified non-ANC remains are determined not to be of Native American origin, ANMC shall consult with the SHPO and other appropriate Consulting Parties. Prior to the archaeological excavation of any remains, the following information shall be submitted to the SHPO and other appropriate Consulting Parties for consultation:
 - i. The name of the property or archaeological site and the specific location from which the recovery is proposed. If the recovery is from a known historic property, a state-issued site number must be included.
 - ii. Indication of whether a waiver of public notice is requested and why. If a waiver is not requested, a copy of the public notice (to be published in a newspaper having general circulation in the area for a minimum of four weeks prior to recovery) must be submitted.
 - iii. A copy of the curriculum vita of the skeletal biologist who shall perform the analysis of the remains.
 - iv. A statement that the treatment of human skeletal remains and associated artifacts shall be respectful.
 - v. An expected timetable for excavation, osteological analysis, preparation of final report, and final disposition of remains.
 - vi. A statement of the goals and objectives of the removal (to include both excavation and osteological analysis).
 - vii. If a disposition other than reburial is proposed, a statement of justification.
- d. ANMC shall use reasonable efforts to ensure that the general public is excluded from viewing any Native American or other human remains or associated funerary artifacts. The parties to this Agreement shall release no photographs of any human remains or associated funerary artifacts to the press or general public subject to the requirements of the federal Freedom of Information Act, 16 U.S.C. 470w-3 of the National Historic Preservation Act, and other laws as applicable. ANMC shall notify the appropriate federally recognized Tribe(s) and/or state recognized tribes when burials, human skeletal remains, or funerary artifacts are encountered on the project, prior to any analysis or recovery. ANMC shall deliver any Native American Indian human skeletal remains and associated funerary artifacts recovered pursuant to this Agreement to the appropriate tribe requesting their repatriation. The disposition of any other human skeletal remains and associated funerary artifacts shall be determined in consultation with the SHPO and other appropriate Consulting Parties.

V. Professional Qualifications

- a. All historical, archaeological, and architectural surveys, studies or treatment actions carried out pursuant to this Agreement shall be conducted by or under the direct supervision of an individual or individuals who meet, at a minimum, the Secretary of the Interior's *Historic Preservation Professional Qualifications Standards* (62 FR 33708-33722) in the appropriate discipline.

VI. Preparation and Review of Documents

- a. All archaeological studies, architectural survey, technical reports, and treatment plans prepared pursuant to the Agreement shall be consistent with the federal standards entitled *Archaeology and Historic Preservation: Secretary of the Interior's Standards and Guidelines* (48 FR 44716-44742, September 29, 1983), the SHPO's *Guidelines for Conducting Historic Resources Survey in Virginia* (September 2017), and the ACHP's *Recommended Approach for Consultation on Recovery of Significant Information from Archaeological Sites* (1999) or subsequent revisions or replacements to these documents.
- b. The SHPO and the other Consulting Parties agree to provide comments to ANMC on all technical materials, findings, and other documentation arising from this Agreement within thirty (30) calendar days of receipt unless otherwise specified. If no comments are received from the SHPO or any Consulting Party within the thirty (30)-calendar-days review period or period otherwise specified, ANMC may assume that the non-responsive party has no comment. ANMC shall take into consideration all comments received in writing from the SHPO and any Consulting Party to this Agreement within the thirty (30)-calendar-day review period.
- c. ANMC shall provide the SHPO two (2) copies (one (1) hard copy and one (1) in Adobe Acrobat format (PDF)) of all final reports prepared pursuant to this Agreement. ANMC shall also provide Consulting Parties a copy of any final report (in hard copy or Adobe Acrobat format, as requested) if requested by that party. Such requests must be received by ANMC in writing prior to the completion of construction of the Project.

VII. Curation Standards

- a. ANMC shall ensure that all original archaeological records (research notes, field records, maps, drawings, and photographic records) and all archaeological collections recovered from ANC property produced as a result of implementing the Stipulations of this Agreement are maintained in accordance with 36 C.F.R. § 79, *Curation of Federally Owned and Administered Archaeological Collections*.

VIII. Dispute Resolution

- a. Objections by a Signatory or Consulting Party
 - i. Should any Signatory or Consulting Party to this Agreement object in writing to ANMC regarding any plans provided for review pursuant to this Agreement or should Signatory or Consulting Party to this Agreement object in writing to ANMC regarding the manner in which measures stipulated in this Agreement are being implemented, ANMC shall first consult with the objecting party to resolve the objection. If ANMC determines that the objection cannot be resolved through such consultation, ANMC shall then consult with the Signatories and Consulting Parties to resolve the objection. If ANMC then determines that the objection cannot be resolved through consultation, ANMC shall forward all documentation relevant to the objection to the ACHP, including ANMC's proposed response to the objection. Within forty-five (45) calendar days after

receipt of all pertinent documentation, the ACHP shall exercise one (1) of the following options:

1. Advise ANMC that the ACHP concurs with the ANMC's proposed response to the objection, whereupon ANMC shall respond to the objection; accordingly, or
 2. Provide ANMC with recommendations, which ANMC consider in reaching a final decision regarding its response to the objection; or
 3. Notify ANMC that the objection shall be referred for comment pursuant to 36 C.F.R. § 800.7(a)(4) and proceed to refer the objection and comment. ANMC shall take the resulting comment into account in accordance with 36 C.F.R. § 800.7(c)(4).
- ii. Should the ACHP not exercise one (1) of the above options within forty-five (45) calendar days after receipt of all pertinent documentation, ANMC may assume the ACHP's concurrence in its proposed response to the objection.
 - iii. The ANMC shall consider any ACHP recommendation or comment provided in accordance with this stipulation with reference only to the subject of the objection; ANMC's responsibility to carry out all other actions subject to the terms of this Agreement, that are not the subject of the dispute, remain unchanged.
- b. At any time during the implementation of the measures stipulated in this Agreement, should a member of the public object to ANMC regarding the manner in which the measures stipulated in this Agreement are being implemented, ANMC shall notify the Signatories and consult with the objector, taking their comments into consideration. The Signatories may request that the ANMC notify the Consulting Parties to this Agreement about the objection as well.

IX. Efficient Communications

- a. In accordance with Executive Order 13563 "Improving Regulation and Regulatory Review," and Executive Order 13589 "Promoting Efficient Spending," communications between signatories and concurring parties of this Agreement, and Consulting Parties discussed herein shall be in electronic form whenever practicable, permitted by law, and consistent with applicable records retention requirements. Unless the Consulting Party specifically requests the materials in another form (i.e., mail/hard copy).

X. Amendments and Termination

- a. In accordance with 36 CFR §§ 800.6(c)(1) and (7), any Signatory may propose in writing to ANMC that the Agreement be amended, whereupon ANMC shall consult with the other signatories to consider such an amendment. 36 C.F.R. § 800.6(c)(7) shall govern the execution of any such amendment. Any Signatory may terminate it in accordance with the provisions of 36 C.F.R. §§ 800.6(c)(1) and (8).
- b. If ANMC decides it will not proceed with the Project, it may so notify the Signatories and Consulting Parties and then this Agreement shall become null and void.

- c. In the event that this Agreement is terminated or rendered null and void, ANMC shall submit to the SHPO a technical report on the results of any archaeological investigations conducted prior to and including the date of termination and shall ensure that any associated collections and records recovered are curated in accordance with Stipulation VII of this Agreement.
- d. In the event of termination, ANC shall either execute a memorandum of agreement with the Signatories under 36 C.F.R. § 800.6(c)(1) or request the comments of the ACHP under 36 C.F.R. § 800.7(a).

XI. Anti-Deficiency Act

- a. ANMC's future efforts to execute requirements arising from the stipulations of this Agreement are subject to the provisions of the Anti-Deficiency Act. If compliance with the Anti-Deficiency Act alters or impairs the ANMC's ability to implement the stipulations of this Agreement, ANMC shall consult in accordance with the amendment and termination procedures found at Stipulation X of this Agreement. No provision of this Agreement shall be interpreted to require obligation or payment of funds in violation of the Anti-Deficiency Act, Title 31 U.S.C. § 1341.

XII. Duration

- a. This Agreement shall continue in full force and effect until ten (10) years after the date of the last signature of a Signatory. At any time in the six (6)-month period prior to such date, ANMC may request that the Signatories consider an extension of this Agreement, e.g., until implementation is satisfactory per Stipulation X. No extension or modification shall be effective unless all Signatories have agreed with it in writing.

XIII. Signatures

- a. This Agreement may be executed in counterparts, with a separate page for each Signatory. Separate pages may also be provided for each concurring party. ANMC shall ensure that each Signatory and Consulting Party is provided with a copy of the fully executed Agreement.
- b. Execution of this Agreement by ANMC and the SHPO, and its submission to the ACHP in accordance with 36 C.F.R. § 800.6(b)(1)(iv) shall, pursuant to 36 C.F.R. § 800.6(c), be considered to be an agreement with the ACHP for the purposes of Section 106 of the National Historic Preservation Act (16 U.S.C. § 470). Execution and submission of this Agreement and implementation of its terms, evidence that ANMC has afforded the ACHP an opportunity to comment on the proposed undertaking and its potential effects on historic properties, and that ANMC has taken into account the potential effects of the Project on historic properties.

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ARMY NATIONAL MILITARY CEMETERIES AND
THE VIRGINIA STATE HISTORIC PRESERVATION OFFICER
REGARDING
ENTRY CORRIDOR AREA IMPROVEMENTS
ARLINGTON NATIONAL CEMETERY, ARLINGTON COUNTY, VIRGINIA**

SIGNATORIES:

The undersigned Signatory Parties verify that they have full authority to represent and bind their respective agency for the purposes of entering into this PA.

DEPARTMENT OF THE ARMY

By: _____ Date: _____
Karen Durham-Aguilera
Executive Director
Army National Military Cemeteries, Arlington National Cemetery

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The undersigned Signatory Parties verify that they have full authority to represent and bind their respective agency for the purposes of entering into this PA.

VIRGINIA STATE HISTORIC PRESERVATION OFFICER

By: _____ Date: _____
Julie V. Langan
State Historic Preservation Officer
Director
Virginia Department of Historic Resources

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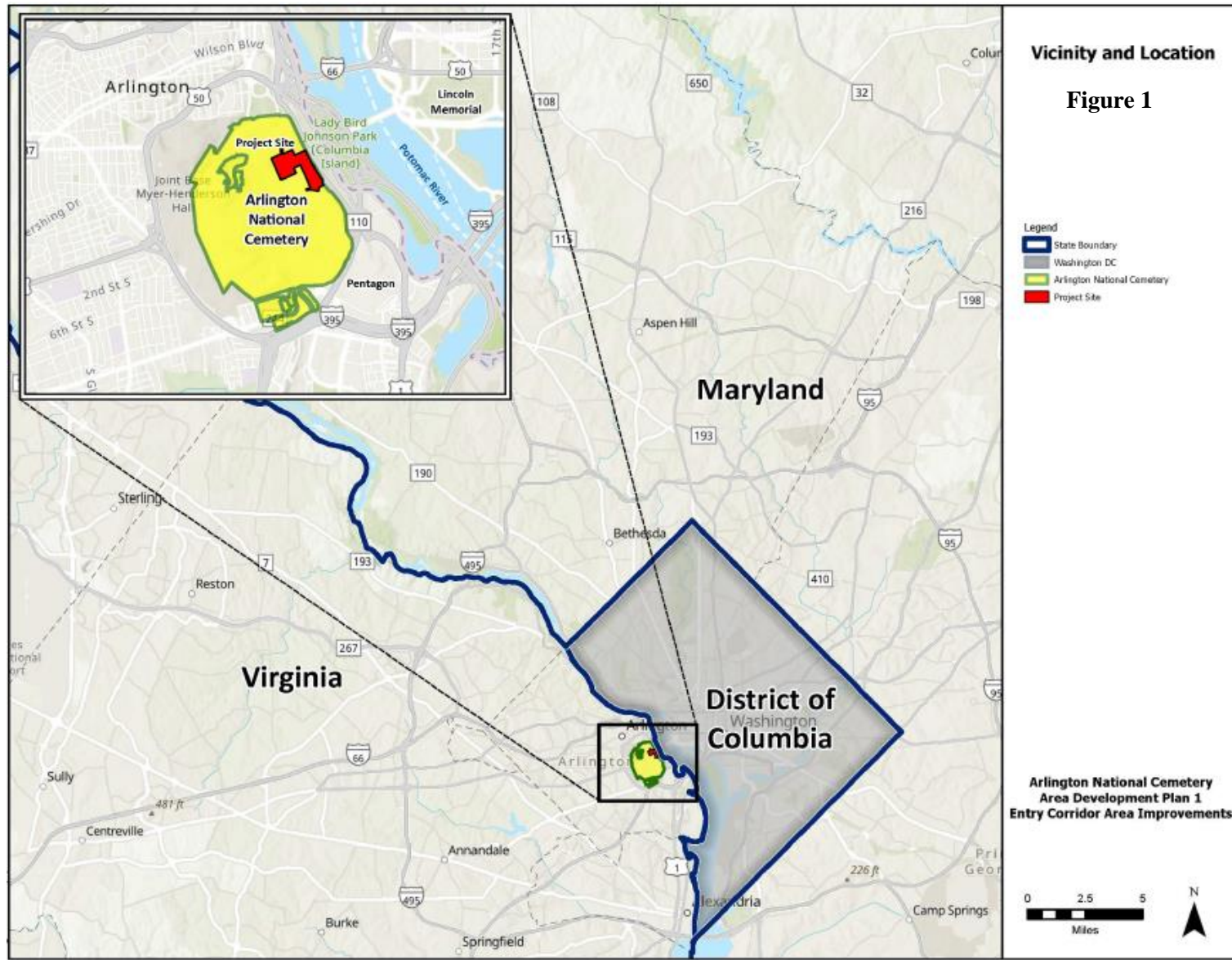
CONCURRING PARTIES:

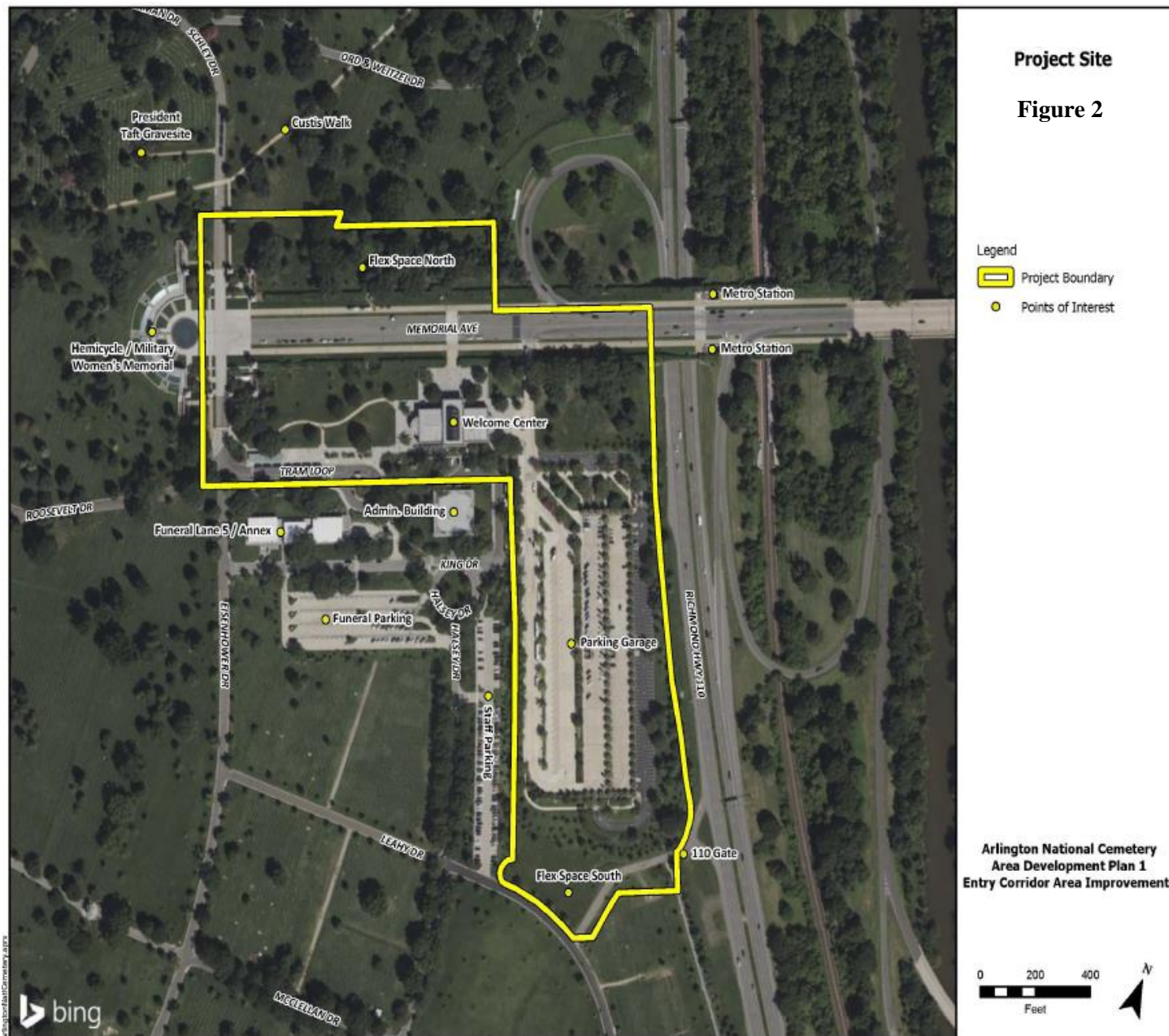
ORGANIZATION

NAME
TITLE

DATE

Attachment A: Location and Area of Potential Effect Maps







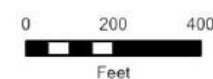
LEGEND:

1. NEW ENTRANCE DRIVE
2. VOS STATION
3. FUNERAL SCREENING LANE / ALTERNATIVE BUS DROP-OFF
4. FUNERAL SCREENING
5. GUARD HOUSE AT FUNERAL LOOP
6. RIDESHARE LOOP
7. ARLINGTON MEMORIAL TRAIL
8. STAFF PARKING ENTRANCE
9. VEHICLE SECURITY SCREENING / TICKETING
10. TICKETING / EXIT BOOTH
11. BUS OVERFLOW PARKING
12. ARRIVALS PLAZA
13. BICYCLE RACK
14. EXISTING CURB AND HEDGE ROW CUT
15. AFTER HOURS EXIT TURNSTILE
16. PEDESTRIAN SCREENING FACILITY
17. CENTRAL PLAZA / PARTERRE
18. WELCOME CENTER
19. RESTROOMS
20. TRAM TICKETING OFFICE
21. TRAM SHELTER
22. INTERPRETIVE GARDEN
23. PEDESTRIAN CROSSWALK & SIGNAGE WALL
24. SIDEWALK TO PRESIDENT TAFT GRAVESITE
25. CONNECTING SIDEWALK TO NORTH FLEX COLUMBARIA
26. COLUMBARIA - NORTH FLEX SPACE
27. SIDEWALK EXTENSION
28. EXISTING BIKE SHARE AREA
29. EXISTING ARLINGTON MEMORIAL TRAIL
30. PERIMETER FENCE
31. RETAINING WALL
32. REALIGNED HWY 110 ACCESS ROAD
33. COLUMBARIA - SOUTH FLEX SPACE
34. LANDSCAPE BUFFER
35. CENTRAL PLAZA / PARTERRE SHADING STRUCTURE
36. BACK OF HOUSE / NEW WELCOME CENTER CHILLER
37. NEW ADMINISTRATION CHILLER
38. PEDESTRIAN & BICYCLE CROSSWALK
39. UTILITY CORRIDOR
40. COMMITTEE SHELTER & SIDEWALK FROM ORD & WEITZEL DR TO COLUMBARIA
41. SHIFTED INTERSECTION OF ROOSEVELT DR AND EISENHOWER DR
42. GRANITE PAVEMENT LANE NARROWING AT GUARD TRAILER

Proposed Action Site Plan

Figure 3


**Arlington National Cemetery
Area Development Plan 1
Entry Corridor Area Improvements**





Proposed Action Site Plan

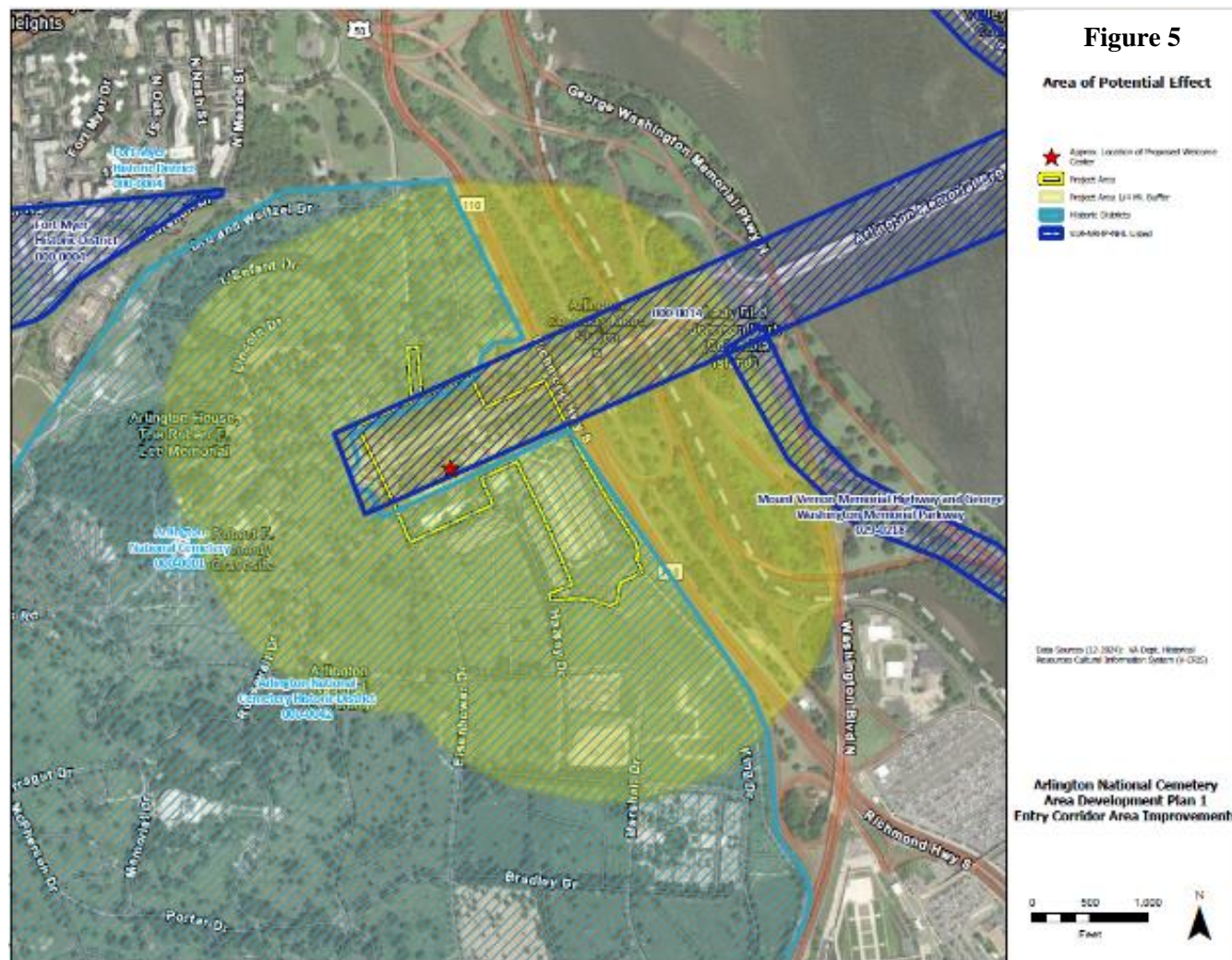
Figure 4

 **Proposed Improvement**

**Arlington National Cemetery
Area Development Plan 1
Entry Corridor Area Improvements**

0 200 400
Feet





For this undertaking, the proposed project area is located within the Arlington National Cemetery (ANC) NRHP Historic District (Virginia Department of Historic Resources [VDHR] #000-0042) and at the western terminus of the Arlington Memorial Bridge (VDHR #000-0014) and its related features. The APE extends to the northeast corner of the cemetery, covers part of the county and federal road network to the east, extends down to the northern edge of ANC's columbarium courts, and extends west towards the Kennedy family gravesites. ANMC completed a Viewshed Study for the Project to develop an appropriate APE for visual impacts associated with the Proposed Action. It was determined that the proposed Welcome Center, at a height of 38 feet, was the tallest structure proposed as part of the different alternatives. The Welcome Center height and location was used to develop the viewshed models, which determined the appropriate visual APE for the Proposed Action at 0.25 miles.

Attachment B: Historic Properties within the APE

The Project is centered around the Memorial Avenue corridor and the Welcome Center. The construction of Arlington Memorial Bridge and development of the grand Memorial Avenue are expansions of the work started by the Senate Park Commission of 1901 (also known as the McMillan Commission) and their 1902 report which came to be known as the McMillan Plan. This corridor was designed by the architectural firm of McKim, Mead and White in the 1920s. Bridge construction began in 1926, and the corridor continued to develop through the 1930s with the construction of the hemicycle at the western terminus, framed by rows of white oak trees and holly hedges down the length of the Avenue. The sight line, design, and landscape features of Memorial Ave. are contributing elements of the ANC and Arlington Memorial Bridge NRHP sites. (The present-day Welcome Center and adjacent parking deck were completed in 1988 and are non-contributing elements of the ANC NRHP Historic District.)

ANC is listed on the National Register of Historic Places (NRHP) under Criteria A, B, and C: under Criterion A for the “commemoration of our nation’s military;” under Criterion B for graves of important people that relate to the history of the country or region; and under Criterion C as a cemetery that reflects the “design characteristics associated with the picturesque/rural cemetery movements or the establishment of national cemeteries” and more specifically, design elements that reflect the influence of the McMillan Plan, the Commission of Fine Arts, and/or the City Beautiful Movement.

The Administration Building (DHR #000-0042-0007) was built ca. 1975 as a result of the 1968 master plan by Keyes, Lethbridge & Condon Architects and is a contributing element of the ANC Historic District. It is located adjacent to the proposed new Welcome Center construction site for the Project. In addition to the Administration Building, the following are buildings, structures, and features within or adjacent to the APE noted in ANMC’s files and VCRIS records:

- Arlington National Cemetery Historic District (DHR #000-0042)
- Superintendent's House, Lodge #1 (DHR # 000-0042-0001)
- Visitors Center / Welcome Center (DHR #000-0042-0014)
- Boundary walls and gates (DHR #000-0042-0017)
- Tour Bus Shelter (DHR #000-0042-0020)
- Grave Markers (DHR #000-0042-0021)
- McClellan Gate (DHR #000-0042-0022)
- Chaplains Monument (DHR #000-0042-0027)
- Field Marshall Sir John Dill Monument (DHR #000-1242 & #000-0042-0030)
- Kennedy Gravesites (DHR #000-0042-0033)
- Robert Todd Lincoln and Mary Harlan Lincoln Monument (DHR #000-0042-0035)
- John Wingate Weeks Monument (DHR #000-0042-0050)
- President William Howard Taft Monument (DHR #000-0042-0051)
- Arlington House Historic District (DHR # 000-0001)
- Arlington House Cultural Landscape (CLI #600049)
- Arlington Hemicycle / Military Women’s Memorial
- 101st Airborne Division Memorial (DHR #000-1241)
- Rear Admiral Byrd Memorial (DHR #000-1236)
- Armored Forces Memorial (DHR #000-1240)
- 4th (Ivy) Infantry Division Memorial (DHR #000-9916)
- United Spanish War Veterans Memorial (DHR #000-1237)
- Seabees Memorial (DHR #000-1238)

There are no known archaeological sites eligible for the NRHP located within the APE for ground disturbance activities.

Attachment C: List of Invited Consulting Parties

Advisory Committee on Arlington National Cemetery
Advisory Council on Historic Preservation
Commission of Fine Arts
Environmental Protection Agency, Region 3
Federal Highway Administration
National Capital Planning Commission
National Park Service George Washington Memorial Parkway
National Park Service National Historic Landmark Program
US Fish and Wildlife Service
Washington Headquarters Services
Virginia Department of Environmental Quality
Virginia Department of Historic Resources
Arlington County Department of Environmental Services
Arlington County Government
Arlington County Historic Preservation Program
Arlington County Historical Affairs and Landmark Review Board
Arlington House Family Circle
Arlington Ridge Civic Association
Aurora Highlands Civic Association
District of Columbia's Historic Preservation Office
Foxcroft Heights Neighborhood Association
Historical Society of D.C.
Metropolitan Washington Council of Governments
Military Women's Memorial
Preservation Virginia
Shared Mobility Arlington
The Black Heritage Museum of Arlington
Catawba Indian Nation (aka Catawba Indian Tribe of South Carolina)
Chickahominy Indian Tribe - Eastern Division
Delaware Nation, Oklahoma
Monacan Indian Nation
Nansemond Indian Nation
Pamunkey Indian Tribe
Rappahannock Tribe, Inc.
Upper Mattaponi Tribe
Air Force Sergeants Association: Division 2
American Legion: Dorie Miller VA Post 194
American Legion: General Billy Mitchell VA Post 85
American Legion: VA Post 139
American Legion: VA Post 46
Dominion Energy
National Association of American Veterans, Inc.
National Trust for Historic Preservation
Society for History in the Federal Government
The Guild of Professional Tour Guides of Washington, DC
Veterans of Foreign Wars
Washington Metropolitan Area Transit Authority

Attachment D: Points of Contact for Design Review Submissions

ORGANIZATION

NAME

EMAIL

DRAFT

Attachment E: Mitigation Measures Form

MITIGATION MEASURE REGARDING
[INSERT THE NAME]
IN ACCORDANCE WITH THE
PROGRAMMATIC AGREEMENT AMONG
ARLINGTON NATIONAL CEMETERY AND
THE VIRGINIA STATE HISTORIC PRESERVATION OFFICER
REGARDING
ENTRY CORRIDOR AREA IMPROVEMENTS
ARLINGTON NATIONAL CEMETERY, ARLINGTON COUNTY, VIRGINIA

WHEREAS, the Agreement was executed on [INSERT MONTH AND YEAR OF EXECUTION]; and

WHEREAS, in the course of design review [INSERT THE NAME] was found to have an adverse effect and through consultation between Arlington National Cemetery (ANMC), the Virginia States Historic Preservation Office (SHPO), and [INSERT OTHER IDENTIFIED PARTIES IS APPROPRIATE], mitigation measures were identified and concurred on in accordance with Stipulation II(b); and

WHEREAS, ANMC shall send a copy of this executed mitigation measure modification to the Advisory Council on Historic Preservation (ACHP).

NOW THEREFORE, in accordance with Stipulation II(b) of the PA Agreement, ANMC and SHPO agree to implement the following mitigation measures as follows:

1. [insert mitigation measure]
2. [insert mitigation measure]

SIGNATORIES:

ARLINGTON NATIONAL CEMETERY

NAME
TITLE

DATE

VIRGINIA STATE HISTORIC PRESERVATION OFFICER

NAME
TITLE

DATE